

## **STAFF REPORT**

**To:** Coastside County Water District Board of Directors

**From:** Mary Rogren, General Manager

**Agenda:** February 11, 2020

### **Report**

**Date:** February 7, 2020

**Subject:** Proposed Adoption Of Ordinance 2020-01 to change the Coastside County Water District's Electoral System from At-Large to By-Zone Elections with Respect to Electing Members of the Board of Directors, and to Establish Zone Boundaries and Sequencing of Elections Within the Zones

---

### **Recommendation:**

Adopt Ordinance 2020-01 (Exhibit I) to change the Coastside County Water District's electoral system for members of the Board of Directors from an at-large system – one in which District voters elect all Directors – to a system based on five (5) zones, and to establish zone boundaries and sequencing of elections within the zones.

### **Background:**

On November 25, 2019, the Coastside County Water District ("the District") resolved by action (Resolution 2019-06) of its Board of Directors to change its electoral system for members of the Board of Directors from an at-large system – one in which District voters elect all Directors – to a system based on five (5) zones, where District voters elect a Board member from their zone.

On December 10, 2019 and December 17, 2019, the District held its first two public hearings regarding the California Voting Rights Act, the process of conversion to a zone-based system, and to receive public input on the District with regard to geography, population, and communities of interest to assist the District in drawing five (5) zones that are in compliance with the Federal and California Voting Rights Acts.

On January 14, 2020 and January 28, 2020, the District held its third and fourth public hearings to present draft maps of five (5) electoral zones for election of members of the Board of Directors and to receive public input on the draft maps and the order of elections.

On February 11, 2020, the fifth and final public hearing will be held at 6PM prior to the regularly scheduled Board of Director's meeting to again present the draft maps

**STAFF REPORT****Agenda: February 11, 2020****Subject: Adoption of Ordinance 2020-01****Page Two**

---

of five (5) electoral zones for election of members of the Board of Directors and to receive public input on the draft maps and the order of elections.

The District's legal counsel hired a professional demographer ("NDC" or National Demographics Corporation) to draw draft maps that are in compliance with the Federal and California Voting Rights Acts. The demographer's representative presented and accepted input for the maps at the second, third and fourth public hearings, and will also present at the fifth public hearing on February 11, 2020 at 6PM.

The draft maps that are currently under consideration by the Board are labelled "blue", "blue 2" and "green". (See Exhibit II, and also the District's website.)

At the Regular February 11, 2020 Board Meeting, after receiving the additional public input from the fifth public hearing, the Board, by ordinance, will choose one of the draft electoral maps as the final map, and will decide which three (3) of the (5) new zones will elect a Board member in 2020, and which two (2) of the five (5) new zones will elect a Board member in 2022.

The final map and the order of elections will be incorporated into the final version of Ordinance 2020-01.

**ORDINANCE NO. 2020-01  
OF THE BOARD OF DIRECTORS OF  
THE COASTSIDE COUNTY WATER DISTRICT**

**APPROVING THE CHANGE FROM AT-LARGE TO ZONE-BASED  
ELECTIONS FOR ELECTION OF MEMBERS OF THE BOARD OF DIRECTORS  
COMMENCING IN NOVEMBER OF 2020**

This Ordinance is adopted in light of the following facts and circumstances, which are found and declared by the Board of Directors (Board) of the Coastside County Water District (District).

WHEREAS, the District is a Water District duly organized and operating pursuant to the County Water District Law, California Water Code sections 30000 *et seq.*

WHEREAS, the California Legislature in the County Water District Law provided for the formation, governance, and operation of County Water Districts, and the District was established in 1947 with boundaries including the City of Half Moon Bay and the unincorporated communities of Princeton, Miramar and El Granada.

WHEREAS, under the District's enabling legislation, the Board provides for the development and provision to its customers of high quality water and service at the lowest possible price, in accordance with the following values: reliability and sustainability of system facilities; the timeliness of District policies, procedures, actions and decisions; a 50-year outlook when replacing infrastructure; the legality of all District actions and behaviors; and, a culture of openness, fairness and inclusiveness.

WHEREAS, the Board seeks to manage the District in a manner to maximize efficiency and to ensure delivery of quality services to residents of the District it serves.

WHEREAS, the Board currently is comprised of 5 directors who serve 4-year staggered terms and are elected in even-numbered years pursuant to Water Code sections 30500 and 30501, and Elections Code section 10505.

WHEREAS, the District's enabling legislation mandated that the directors be elected at large.

WHEREAS, voter participation in the election process for Board members is of the utmost importance, and the Board desires to encourage the fullest voter participation in elections of Board members.

WHEREAS, the Board desires that its members represent the interests and wishes of all residents within the jurisdiction of the District, and that the community have confidence that the Board continues to represent the interests and wishes of the District.

WHEREAS, three Director positions are set to be on the ballot in November of 2020, and the remaining two in November of 2022.

WHEREAS, while the Board had no information as to whether polarized voting exists in the District, the Board elected to forego the process of obtaining demographic data to make that determination, and instead passed a resolution on November 25, 2019, declaring its intention to change its electoral system for election to the District Board to a zone-based system from the current at-large system by the November 2020 election.

WHEREAS, the District engaged a demographer, National Demographic Corporation (NDC), to draw maps and to assist with converting to zone-based elections, and utilized the streamlined procedure laid out in Election Code sections 10010 *et seq.* to move from its prior at-large system to a zone-based system.

WHEREAS, it is the District's intention to establish 5 zones which: are in compliance with one person, one vote requirements; are intended to ensure the opportunity of the District's minority groups with respect to their effective exercise of the electoral franchise; and, include consideration of topography, geography, cohesiveness, contiguity, integrity and compactness of territory, non-disturbance to existing precincts for purposes of implementation, as well as maintaining vital communities of interest.

WHEREAS, the Board held two duly noticed public hearings on December 10 and 17, 2019, to solicit input from the community as to how the zones should be drawn in light of the factors outlined in the prior paragraph, at which NDC and legal counsel were available to answer questions from Board members and the public.

WHEREAS, after receiving that input, NDC drew 3 potential zone maps to satisfy the legal requirements of equal population among the zones and other accepted demographic principles to comply with both California and Federal law, and these maps were posted on January 7, 2020, and reviewed and discussed at a January 14, 2020 public hearing called for that purpose.

WHEREAS, at the January 14, 2020 public hearing, NDC presented the maps to the Board and to the public and recommendations as to which zones would elect directors in 2020 and 2022 to best honor the spirit of the California Voting Rights Act, and along with legal counsel was available to the Board and to the public for additional information and to answer questions.

WHEREAS, at the January 14, 2020 hearing, input was gathered on the three NDC maps that were presented with suggestions for additional maps.

WHEREAS, on January 21, the District posted two new maps drawn by NDC for discussion at a public hearing on January 28, 2020.

WHEREAS, at the January 28, 2020 hearing, NDC presented the two new maps to

the Board and to the public and recommendations as to which zones would elect directors in 2020 and 2022 to best honor the spirit of the California Voting Rights Act, which were explained and discussed with both NDC and legal counsel available to provide additional information and to answer questions.

WHEREAS, the Board held a third public hearing on February 11, 2020 for the purpose of providing information about the maps that NDC had drawn and considering recommendations as to which zones would elect directors in 2020 and 2022 to best honor the spirit of the California Voting Rights Act, and to answer any questions that the Board or the public may have and both NDC and legal counsel were present.

WHEREAS, at its regularly scheduled Board Meeting on February 11, 2020, the Board considered the precise contours of the five zones for the election of members of the Board of Directors of the District including the map known as \_\_[insert name of map selected]\_\_, (attached hereto as Exhibit A), which complies with all Federal, State and local laws and regulations, and will ensure that all in the District may effectively exercise their electoral franchise to elect candidates of their choice in conjunction with the considerations of topography, geography, cohesiveness, contiguity, integrity and compactness of territory, as well as maintaining vital communities of interest.

WHEREAS, at its regularly scheduled Board Meeting on February 11, 2020, the Board also considered which of the 5 zones would be electing directors in 2020 (and every four years thereafter) and which would do so in 2022 (and every four years thereafter).

WHEREAS, the San Mateo County Elections Department will be provided with the information necessary by the District staff, NDC, and legal counsel, to ensure that this zone-based election system is implemented for the November 2020 election, and every two years thereafter.

Now, therefore, be it ordained by the Coastside County Water District Board of Directors as follows:

1. The District declares that the change in the method of electing its Board members from at-large to zone-based elections is being made in furtherance of the purposes of the California Voting Rights Act.
2. The District establishes an electoral system with zone-based elections for the election of its Board members commencing in November 2020 with five (5) zones as shown on the \_\_[insert name of map selected]\_\_ map, which is attached as Exhibit A and incorporated by this reference.
3. The sequence of elections for each of the five zones will be as follows:  
(A) District Board member elections for zones 1, 3, and 4 will be in 2020, and every four years thereafter; and (B) District Board member elections for zones 2 and 5 will be in 2022, and every four years thereafter.

4. All candidates and Board members of the District must reside in, and be a registered voter in, the electoral zone in which she or he seeks to serve or serves.
5. The General Manager is authorized to take all actions necessary to give effect to this Ordinance, including, for example, providing information to the County of San Mateo Registration and Elections Division.

This Ordinance is adopted at a Regular Meeting of the Board of Directors of the Coastside County Water District held this 11th day of February 2020, by the following vote:

AYES:

NOES:

ABSENT:

---

President, Board of Directors  
Coastside County Water District

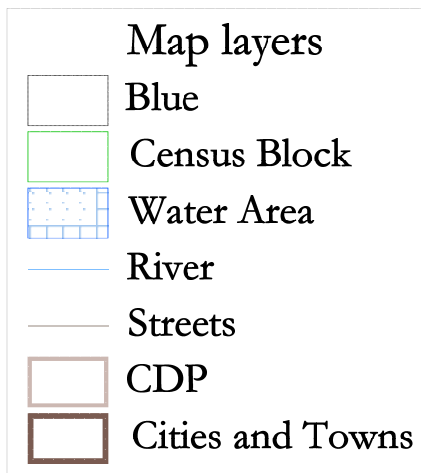
ATTEST:

---

Secretary of the Board of Directors

# Coastside Water 2020 Districting

## Blue

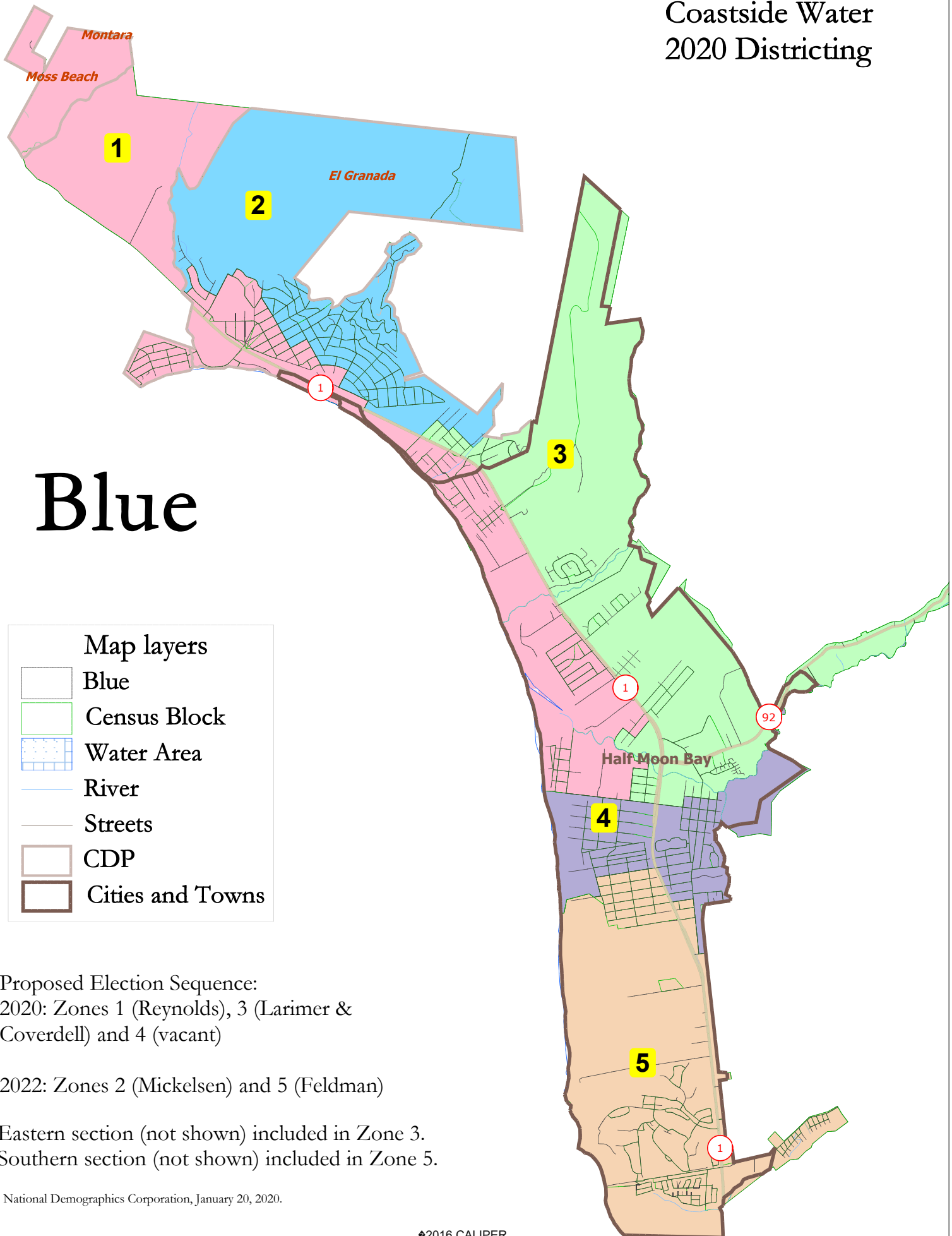


Proposed Election Sequence:  
2020: Zones 1 (Reynolds), 3 (Larimer & Coverdell) and 4 (vacant)

2022: Zones 2 (Mickelsen) and 5 (Feldman)

Eastern section (not shown) included in Zone 3.  
Southern section (not shown) included in Zone 5.

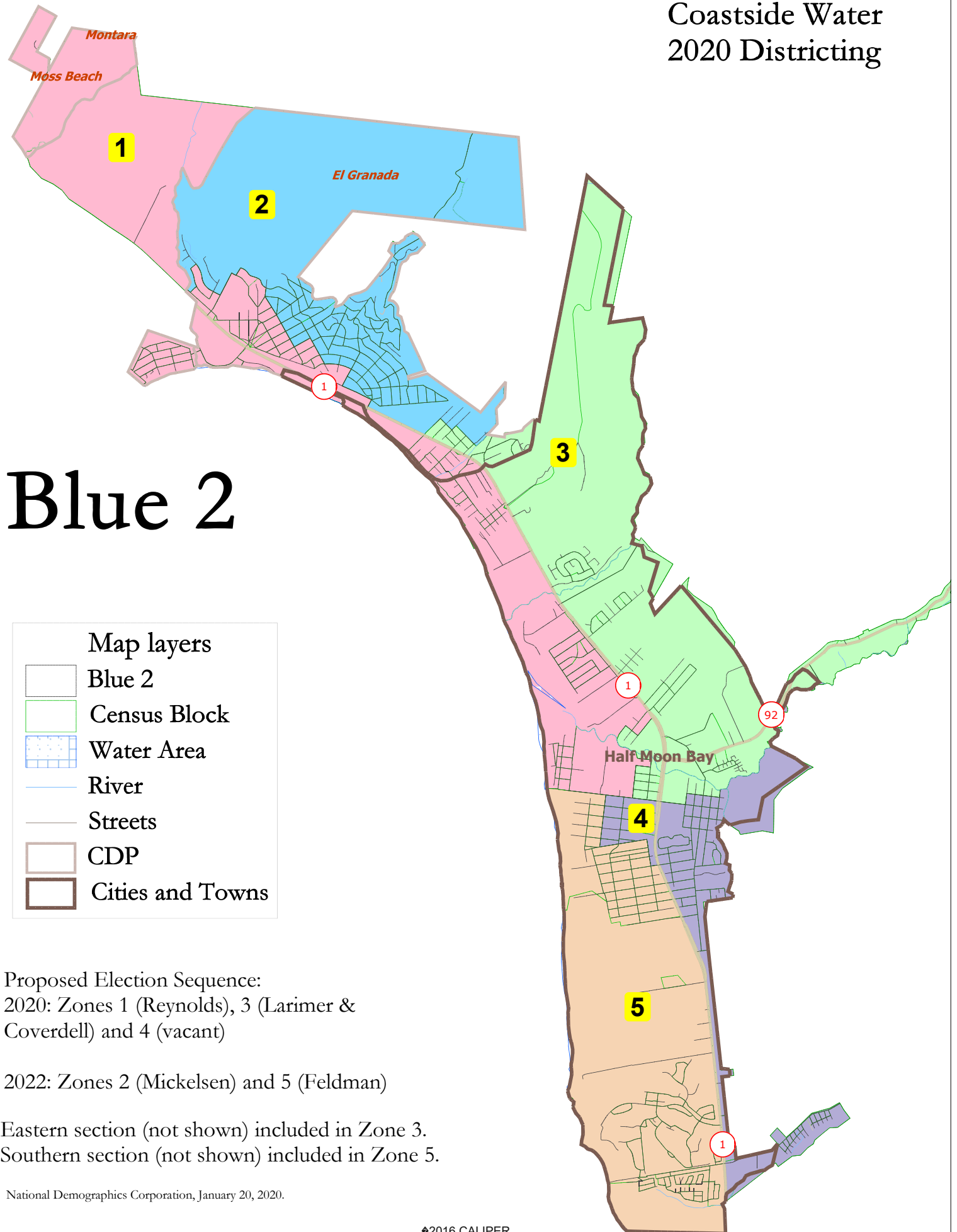
National Demographics Corporation, January 20, 2020.



Coastside Water - Blue Map							
District		1	2	3	4	5	Total
	Total Pop	3,508	3,478	3,575	3,515	3,769	17,845
	Deviation from ideal	-61	-91	6	-54	200	291
	% Deviation	-1.71%	-2.55%	0.17%	-1.51%	5.60%	8.15%
Total Pop	% Hisp	23%	15%	39%	37%	32%	29%
	% NH White	69%	78%	53%	56%	62%	64%
	% NH Black	1%	1%	1%	1%	1%	1%
	% Asian-American	5%	5%	6%	4%	5%	5%
Citizen Voting Age Pop	Total	2,832	2,803	2,718	2,399	2,846	13,598
	% Hisp	16%	15%	22%	18%	13%	17%
	% NH White	77%	77%	66%	71%	77%	74%
	% NH Black	1%	1%	0%	0%	0%	0%
	% Asian/Pac.Isl.	6%	5%	11%	10%	9%	8%
Voter Registration (Nov 2018)	Total	2,473	2,286	2,044	2,067	2,311	11,182
	% Latino est.	12%	8%	17%	20%	12%	14%
	% Spanish-Surnamed	11%	7%	16%	18%	10%	12%
	% Asian-Surnamed	3%	2%	3%	3%	3%	3%
	% Filipino-Surnamed	1%	1%	2%	2%	1%	1%
	% NH White est.	84%	89%	76%	76%	84%	82%
	% NH Black	1%	1%	0%	1%	0%	1%
Voter Turnout (Nov 2018)	Total	1,926	1,834	1,570	1,545	1,836	8,711
	% Latino est.	10%	7%	14%	16%	9%	11%
	% Spanish-Surnamed	9%	7%	12%	14%	8%	10%
	% Asian-Surnamed	2%	2%	3%	3%	3%	3%
	% Filipino-Surnamed	1%	1%	1%	2%	1%	1%
	% NH White est.	87%	90%	80%	80%	87%	85%
	% NH Black	1%	1%	0%	1%	0%	1%
Voter Turnout (Nov 2016)	Total	1,922	1,989	1,662	1,802	2,010	9,386
	% Latino est.	11%	8%	18%	14%	11%	12%
	% Spanish-Surnamed	10%	7%	16%	13%	10%	11%
	% Asian-Surnamed	2%	2%	3%	2%	3%	2%
	% Filipino-Surnamed	1%	1%	2%	2%	1%	1%
	% NH White est.	83%	89%	74%	80%	84%	82%
	% NH Black est.	0%	1%	0%	1%	0%	0%
ACS Pop. Est.	Total	4,025	3,910	4,162	3,702	3,969	19,769
Age	age0-19	24%	23%	24%	20%	20%	22%
	age20-60	49%	48%	51%	50%	50%	50%
	age60plus	27%	28%	25%	30%	30%	28%
Immigration	immigrants	22%	19%	27%	25%	25%	24%
	naturalized	51%	47%	52%	41%	41%	46%
Language spoken at home	english	69%	76%	61%	68%	68%	68%
	spanish	24%	18%	30%	25%	25%	24%
	asian-lang	3%	3%	3%	2%	2%	3%
	other lang	4%	2%	6%	5%	5%	5%
Language Fluency	Speaks Eng. "Less than Very Well"	15%	12%	18%	16%	16%	15%
Education (among those age 25+)	hs-grad	37%	35%	40%	37%	37%	37%
	bachelor	31%	37%	23%	25%	25%	28%
	graduatedegree	21%	21%	20%	22%	22%	21%
Child in Household	child-under18	26%	24%	27%	21%	21%	24%
Pct of Pop. Age 16+	employed	65%	64%	67%	66%	66%	66%
Household Income	income 0-25k	4%	4%	7%	16%	16%	10%
	income 25-50k	10%	9%	12%	14%	14%	12%
	income 50-75k	12%	11%	13%	10%	10%	11%
	income 75-200k	48%	47%	47%	31%	31%	40%
	income 200k-plus	26%	30%	20%	29%	29%	27%
Housing Stats	single family	85%	86%	83%	84%	84%	85%
	multi-family	15%	14%	17%	16%	16%	15%
	rented	22%	18%	31%	35%	35%	28%
	owned	78%	82%	69%	65%	65%	72%
Total population data from the 2010 Decennial Census.							
Surname-based Voter Registration and Turnout data from the California Statewide Database.							
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2013-2017 American Community Survey and Special Tabulation 5-year data.							



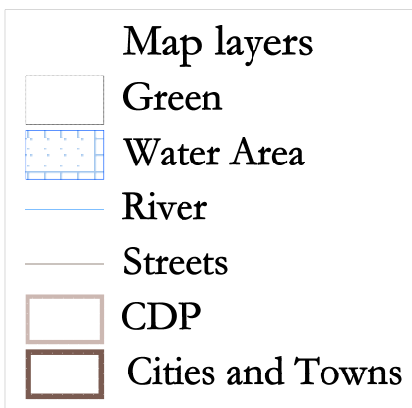
# Coastside Water 2020 Districting



Coastside Water - Blue 2 Map							
District		1	2	3	4	5	Total
	Total Pop	3,508	3,478	3,575	3,617	3,667	17,845
	Deviation from ideal	-61	-91	6	48	98	189
	% Deviation	-1.71%	-2.55%	0.17%	1.34%	2.75%	5.30%
Total Pop	% Hisp	23%	15%	39%	54%	16%	29%
	% NH White	69%	78%	53%	41%	77%	64%
	% NH Black	1%	1%	1%	1%	1%	1%
	% Asian-American	5%	5%	6%	3%	6%	5%
Citizen Voting Age Pop	Total	2,832	2,803	2,718	2,255	2,990	13,598
	% Hisp	16%	15%	22%	28%	6%	17%
	% NH White	77%	77%	66%	60%	84%	74%
	% NH Black	1%	1%	0%	1%	0%	0%
	% Asian/Pac.Isl.	6%	5%	11%	10%	9%	8%
Voter Registration (Nov 2018)	Total	2,473	2,286	2,044	1,838	2,540	11,182
	% Latino est.	12%	8%	17%	22%	11%	14%
	% Spanish-Surnamed	11%	7%	16%	20%	10%	12%
	% Asian-Surnamed	3%	2%	3%	3%	3%	3%
	% Filipino-Surnamed	1%	1%	2%	2%	2%	1%
	% NH White est.	84%	89%	76%	73%	86%	82%
	% NH Black	1%	1%	0%	1%	0%	1%
Voter Turnout (Nov 2018)	Total	1,926	1,834	1,570	1,364	2,017	8,711
	% Latino est.	10%	7%	14%	17%	9%	11%
	% Spanish-Surnamed	9%	7%	12%	15%	8%	10%
	% Asian-Surnamed	2%	2%	3%	3%	3%	3%
	% Filipino-Surnamed	1%	1%	1%	2%	1%	1%
	% NH White est.	87%	90%	80%	77%	88%	85%
	% NH Black	1%	1%	0%	1%	0%	1%
Voter Turnout (Nov 2016)	Total	1,922	1,989	1,662	1,472	2,340	9,386
	% Latino est.	11%	8%	18%	17%	9%	12%
	% Spanish-Surnamed	10%	7%	16%	15%	8%	11%
	% Asian-Surnamed	2%	2%	3%	2%	3%	2%
	% Filipino-Surnamed	1%	1%	2%	2%	1%	1%
	% NH White est.	83%	89%	74%	77%	86%	82%
	% NH Black est.	0%	1%	0%	1%	0%	0%
ACS Pop. Est.	Total	4,025	3,910	4,162	3,810	3,861	19,769
Age	age0-19	24%	23%	24%	20%	20%	22%
	age20-60	49%	48%	51%	50%	50%	50%
	age60plus	27%	28%	25%	30%	30%	28%
Immigration	immigrants	22%	19%	27%	25%	25%	24%
	naturalized	51%	47%	52%	41%	41%	46%
Language spoken at home	english	69%	76%	61%	68%	68%	68%
	spanish	24%	18%	30%	25%	25%	24%
	asian-lang	3%	3%	3%	2%	2%	3%
	other lang	4%	2%	6%	5%	5%	5%
Language Fluency	Speaks Eng. "Less than Very Well"	15%	12%	18%	16%	16%	15%
Education (among those age 25+)	hs-grad	37%	35%	40%	37%	37%	37%
	bachelor	31%	37%	23%	25%	25%	28%
	graduatedegree	21%	21%	20%	22%	22%	21%
Child in Household	child-under18	26%	24%	27%	21%	21%	24%
Pct of Pop. Age 16+	employed	65%	64%	67%	66%	66%	66%
Household Income	income 0-25k	4%	4%	7%	16%	16%	10%
	income 25-50k	10%	9%	12%	14%	14%	12%
	income 50-75k	12%	11%	13%	10%	10%	11%
	income 75-200k	48%	47%	47%	31%	31%	40%
	income 200k-plus	26%	30%	20%	29%	29%	27%
Housing Stats	single family	85%	86%	83%	84%	84%	85%
	multi-family	15%	14%	17%	16%	16%	15%
	rented	22%	18%	31%	35%	35%	28%
	owned	78%	82%	69%	65%	65%	72%
Total population data from the 2010 Decennial Census.							
Surname-based Voter Registration and Turnout data from the California Statewide Database.							
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2013-2017 American Community Survey and Special Tabulation 5-year data.							

# Coastside Water 2020 Districting

## Green



Proposed Election Sequence:  
2020: Zone 2 (Coverdell), 3 (Larimer) and either  
1 (Mickelsen & Reynolds) or 5 (vacant)

2022: Zones 4 (Feldman) and either 1  
(Mickelsen & Reynolds) or 5 (vacant)

Eastern section (not shown) included in Zone 3.  
Southern section (not shown) included in Zone 5.

National Demographics Corporation, January 6, 2020.

Coastside Water - Green Map							
District		1	2	3	4	5	Total
	Total Pop	3,478	3,535	3,633	3,702	3,497	17,845
	Deviation from ideal	-91	-34	64	133	-72	224
	% Deviation	-2.55%	-0.95%	1.79%	3.73%	-2.02%	6.28%
Total Pop	% Hisp	13%	21%	43%	17%	53%	29%
	% NH White	78%	72%	50%	75%	43%	64%
	% NH Black	1%	1%	0%	1%	1%	1%
	% Asian-American	6%	5%	5%	7%	2%	5%
Citizen Voting Age Pop	Total	2,612	3,057	2,757	2,722	2,450	13,598
	% Hisp	15%	14%	24%	6%	25%	17%
	% NH White	79%	77%	64%	84%	64%	74%
	% NH Black	1%	0%	0%	0%	1%	0%
	% Asian/Pac.Isl.	4%	7%	11%	10%	9%	8%
Voter Registration (Nov 2018)	Total	2,326	2,551	1,984	2,445	1,876	11,182
	% Latino est.	8%	12%	18%	13%	19%	14%
	% Spanish-Surnamed	7%	11%	16%	12%	17%	12%
	% Asian-Surnamed	2%	3%	3%	3%	3%	3%
	% Filipino-Surnamed	1%	1%	2%	2%	1%	1%
	% NH White est.	89%	85%	75%	84%	76%	82%
	% NH Black	1%	0%	0%	0%	1%	1%
Voter Turnout (Nov 2018)	Total	1,843	2,011	1,519	1,914	1,424	8,711
	% Latino est.	7%	10%	14%	10%	14%	11%
	% Spanish-Surnamed	6%	9%	13%	9%	13%	10%
	% Asian-Surnamed	2%	2%	3%	3%	3%	3%
	% Filipino-Surnamed	1%	1%	2%	2%	1%	1%
	% NH White est.	90%	87%	79%	86%	80%	85%
	% NH Black	1%	0%	0%	0%	1%	1%
Voter Turnout (Nov 2016)	Total	2,037	1,969	1,613	2,235	1,531	9,386
	% Latino est.	7%	12%	18%	10%	15%	12%
	% Spanish-Surnamed	6%	10%	16%	9%	14%	11%
	% Asian-Surnamed	2%	2%	3%	3%	3%	2%
	% Filipino-Surnamed	1%	1%	2%	1%	2%	1%
	% NH White est.	87%	85%	74%	85%	78%	82%
	% NH Black est.	1%	0%	0%	0%	1%	0%
ACS Pop. Est.	Total	3,912	4,045	4,231	3,898	3,683	19,769
Age	age0-19	24%	24%	24%	20%	20%	22%
	age20-60	48%	49%	51%	50%	50%	50%
	age60plus	28%	27%	25%	30%	30%	28%
Immigration	immigrants	19%	22%	27%	25%	25%	24%
	naturalized	48%	50%	52%	41%	41%	46%
Language spoken at home	english	76%	70%	60%	68%	68%	68%
	spanish	18%	23%	31%	25%	25%	24%
	asian-lang	3%	3%	2%	2%	2%	3%
	other lang	2%	4%	7%	5%	5%	5%
Language Fluency	Speaks Eng. "Less than Very Well"	12%	15%	18%	16%	16%	15%
Education (among those age 25+)	hs-grad	35%	37%	40%	37%	37%	37%
	bachelor	36%	31%	22%	25%	25%	28%
	graduatedegree	21%	21%	20%	22%	22%	21%
Child in Household	child-under18	24%	26%	27%	21%	21%	24%
Pct of Pop. Age 16+	employed	64%	65%	67%	66%	66%	66%
Household Income	income 0-25k	4%	4%	7%	16%	16%	10%
	income 25-50k	9%	10%	13%	14%	14%	12%
	income 50-75k	11%	12%	13%	10%	10%	11%
	income 75-200k	47%	48%	47%	31%	31%	40%
	income 200k-plus	30%	26%	20%	29%	29%	27%
Housing Stats	single family	87%	85%	83%	84%	84%	85%
	multi-family	13%	15%	17%	16%	16%	15%
	rented	18%	22%	31%	35%	35%	28%
	owned	82%	78%	69%	65%	65%	72%
Total population data from the 2010 Decennial Census.							
Surname-based Voter Registration and Turnout data from the California Statewide Database.							
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2013-2017 American Community Survey and Special Tabulation 5-year data.							